

## Message Text

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ORIGIN EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAM-01 SAJ-01 DODE-00 H-03 NSC-10 SS-20 ACDA-19 CU-04

OMB-01 OIC-04 AEC-11 /168 R

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JCS/J-5:GEN GEORGI (INFO)

C:VLEHOVICH

EUR/RPM:EJSTREATOR

S/S:DMILLER

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P R 010024Z MAR 74

FM SECSTATE WASHDC

TO USMISSION GENEVA PRIORITY

USMISSION NATO PRIORITY

INFO ALL NATO CAPITALS

AMEMBASSY VIENNA

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

C O N F I D E N T I A L STATE 041005

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: CSCE: CONFIDENCE-BUILDING MEASURES

GENEVA FOR USDEL CSCE; VIENNA FOR USDEL MBFR

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REF: (A) USNATO 1055; (B) GENEVA 1128;

(C) STATE 37815; (D) GENEVA 1074

1. FOLLOWING COMMENTS REFLECT OUR PRELIMINARY REACTIONS TO DRAFT CBM RESOLUTION TABLED FEB 20 IN GENEVA ON BEHALF OF SIX NEUTRAL DELEGATIONS (TEXT, REF B). COMMENTS MAY BE DRAWN UPON IN NATO DISCUSSIONS IN BRUSSELS AND GENEVA.

2. IN GENERAL, WE FIND NEUTRAL DRAFT, BY INTRODUCING BINDING LEGAL LANGUAGE ("HAVE AGREED" AND "SHALL"), EXCEEDS VOLUNTARY CHARACTER CBM'S AS ENVISAGED BY NATO. FYI: WE WILL PROVIDE OUR VIEWS IN SEPARATE MESSAGE ON POSSIBLE ALTERNATIVES FOR PHRASING VOLUNTARY CHARACTER OF OBLIGATION IN CBM'S. END FYI. MOREOVER, DRAFT CONTAINS RANGE OF PROPOSALS, IN ADDITION TO MEASURE FOR ADVANCE NOTIFICATION OF MOVEMENTS, WHICH GO BEYOND CRITERIA ACCEPTABLE TO US. WHILE WE DO NOT AGREE WITH ALL ASPECTS UK DRAFT, WE FAVOR IT AS VEHICLE FOR DRAFTING PROCESS.

3. ON SPECIFIC ASPECTS OF VARIOUS PART OF TEXT WE NOTE THE FOLLOWING:

4. WITH REGARD TO THE AREA, WE STILL PREFER ADHERING TO THE GENERAL FORMULATION "IN EUROPE" (REF C).

5. WITH REGARD TO THE THRESHOLD QUESTION, WE PREFER TO HOLD TO THE DIVISION LEVEL BUT ARE WILLING TO CONSIDER WITH OUR ALLIES A HIGHER FIGURE AS WE STATED IN REF C.

6. ON CONTENT OF NOTIFICATION, WE ARE FORWARDING OUR VIEWS IN SEPARATE MESSAGE COMMENTING ON PROPOSED FRG ILLUSTRATIVE EXAMPLE (REF D).

7. QUESTION OF DEFINITION OF A MANEUVER REMAINS DIFFICULT FOR US BECAUSE OF ITS POTENTIAL IMPACT ON MBFR NEGOTIATIONS. WE DO NOT HAVE ALTERNATIVE LANGUAGE TO THE SWEDISH DEFINITION PRESENTED IN GENEVA. WE WOULD LIKE TO CAUTION OUR ALLIES ON CONFIDENTIAL

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THE HAZARDS INVOLVED IN ATTEMPTING TO DEVELOP DEFINITION.

8. WE CONTINUE TO OPPOSE INCLUSION OF MEASURE ON PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS (PARA 1B, REF C).

9. WITH REGARD TO PROPOSAL FOR GREATER OPENNESS ON DEFENSE EXPENDITURES (PARA D2 OF REF B), WE WILL

PROVIDE GUIDANCE LATER.

10. WE COULD ACCEPT LANGUAGE IN PARA III (B) OF UK  
DRAFT OF CBM'S RESOLUTION CONCERNING EXCHANGES OF  
CONTACTS AMONG MILITARY PERSONNEL BUT CANNOT  
ACCEPT THE MORE FAR REACHING LANGUAGE IN THE NEUTRAL  
DRAFT.

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